# Global Shelter Cluster

# Teleconference 7 June 2017

## MINUTES

**Objective of the teleconference:** to take stock of the progress made by the Global Shelter Cluster (GSC), prepare for the upcoming GSC meeting in the first week of October, and inform about ongoing GSC initiatives.

**Participants:** 38 participants from 20 organizations including members of shelter cluster coordination teams from 8 countries (full participants’ list in annex).

### Updates on key issues from the field

Brief presentations were made from four country level clusters on a variety of current issues:

* **Accountability To Affected Population (AAP)** *-* Monir AlSobari, Shelter Cluster Yemen*:*

The Yemen Shelter / NFI / CCCM Cluster is promoting AAP in different ways such as:

* Developed a [framework](https://www.sheltercluster.org/sites/default/files/docs/yemen_2017_yhrp_accountability_commitments_002-_all.pdf) for the Accountability towards Affected Population (AAP) in-line with the inter-cluster 2017 commitments in order to support on attaining and monitoring the collective commitments to accountability to affected people and communities.
* Incorporate AAP commitments in all relevant cluster policies and operational guidelines;
* Engage local/national NGOs in the work of the cluster;
* Ensure mechanisms for community feedback and considerations are in place;
* Maximize the benefit of post-distribution monitoring exercises to get a clear picture of the adequacy of information provision and engagement in decision-making;
* Work closely with the inter-cluster Community Engagement Working Group in Yemen to harmonize ways for engaging with Affected Population, exchange knowledge as well as follow-up on the results of the working group assessments and analysis produced;
* Promote the use of funding mechanisms such as HPF to support specific activities or projects which facilitate community consultations, information campaigns and complaint and feedback mechanisms;
* Harmonize and [agree on messaging](https://www.sheltercluster.org/yemen/documents/yemen-shelter-nfi-cccm-cluster-messages-june-2017) – communities know what to expect of the response, ways to file complaints and provide feedback;
* Pass information on expressed needs related to other sectors;
* Agree on a [coordinated approach to assessments](http://sheltercluster.org/yemen/documents/yemen-initial-rapid-situation-tool-inter-cluster-form) and the use of participatory methodologies;
* Ensure assessments include a representative sampling of the population that captures age, gender and specific groups at risk;
* Ensure that cluster complaint mechanisms cover aspects of quality and appropriateness of projects, as well as complaints such as fraud, corruption and sexual exploitation and abuse;
* Ensure lessons learned on accountability and protection, including the community point of view, are taken into account.
* **Localisation** - Igor Chantefort & Renee Wynveen, Shelter Cluster Ukraine
* Shelter Cluster Ukraine activated in 2014 – now moving from emergency to a transitional phase. Support mission from the Global Shelter Cluster in February 2015 recommended changes to the cluster architecture – UNHCR as a national cluster lead, People in Need as a co-chair at the sub-national level. National cluster well positioned with stakeholders, ministries and policy-makers and advocacy messaging in Kyiv, while de-centralization and proximity to beneficiaries enhanced through the sub-national coordinator.

**Main challenges of the transition:**

* Lack of legal identity for the cluster poses challenges in dealing with regional and local authorities without any formal agreement. Engaging ministries in cluster capacity building is often challenging since the cluster is a coordination platform and cannot issue official invitations and provide supporting documents for expense reimbursement. Existing MoUs are often between a ministry and one agency and are not a suitable framework for engaging with all cluster partners. Discussing the possibility of engaging the authorities through less formal Letters of Intent.
* Response in-country still mainly dependent on national partners. At the sub-national level, partners on the ground remain engaged in populating the 5W, damage assessments, coverage of gaps in existing needs. The main challenge remains triangulating information between multiple competing line ministries.
* **Cash** - Davide Nicolini, Global Shelter Cluster – Support Mission to Iraq, KRI
* Many of proposals submitted by partners are based on shelter through cash (construction materials, labour, etc.) without any technical support foreseen or only provided on request.
* The GSC should provide tools/guidelines for coordinators and inform country teams on the GSC’s position on cash for shelter in order to have a higher impact on response on the ground.
* **Preparedness** - Sanjeev Hada, Shelter Cluster Nepal
* Post-earthquake cluster preparedness activities – capacity building on shelter cluster coordination (October-November), information materials on disaster preparedness, update country contingency plans, revise the NFI and shelter kits contents and make them country-specific, discussion on the use of cash as a modality
* **Preparedness** - Tom Bamforth, Global Shelter Cluster – Support mission to Sri Lanka
* Monsoon rains in May caused massive floods and triggered mudslides. Data: 300 casualties, 205,000 houses totally damaged and 11,000 houses partially damaged.
* No official activation of the cluster system and no declaration of a state of emergency despite clear humanitarian needs and need for coordination and appeal to international donors.
* Sectorial Working Groups were eventually formed. The GSC is the only cluster which has deployed external assistance by both IFRC and IOM.
* Response: people are returning to places of origin. NFI and shelter repair kits are being distributed. Discussion on transitional shelter options for those who will not be able to return due to safety and possible relocation in the longer term. Focus on advocacy and HLP issues
* Third disaster in Sri Lanka for the last 12 months – raises questions about the extent to which capacity has been built with previous disasters and whether there are any effective investments in disaster risk reduction and resilience.

**Q&A and Comments**:

Q1: Is there an opportunity in **Sri Lanka** to engage non-traditional donors (e.g. the Indian government)?

A1: There is interest from China and South Korea for government assistance but it is not clear whether it will be available for UN agencies or NGOs.

Comment: Issues with localisation and cash also present in **Afghanistan**. ECHO and other donors are moving towards cash assistance which poses challenges for tracking and reporting. Different government entities make it difficult for the cluster to know which ones to engage strategically, especially when it comes to handover and exit strategies. Some local NGOs have access to difficult to reach areas and are able to provide assessment data but do not have response capacity.

Comment: The shelter cluster in **Nepal** has been deactivated two years ago but it continues to be involved and requested by the government to support recovery reconstruction projects – guidance from global level on whether and how far to engage would be appreciated.

### Updates on the GSC Working Groups

* [**Shelter and Cash WG**](http://www.sheltercluster.org/working-group/shelter-and-cash-working-group) led by Habitat for Humanity: 5 objectives for 2017 – to finalize cash guidance from 2016, sign Cash Champions from interested agencies to provide capacity building and resources, looking at markets and how we analyse them, advocacy and educating other sectors about the specific needs of the shelter sector on cash, developed a joint position paper with the WASH sector.
* [**Shelter Projects WG**](http://www.sheltercluster.org/working-group/shelter-projects-2015-2016-working-group) led by IOM: Shelter Projects 2015-2016 is now available online on [www.shelterprojects.org](http://www.shelterprojects.org).
* [**Construction standards WG**](http://www.sheltercluster.org/working-group/construction-standards-working-group) led by Save the Children: a final draft went out for review, get it adopted by the GSC along with an advocacy plan which will detail out how to bring this forward with donor agencies (DFiD, OFDA) and other humanitarian actors (Sphere has expressed interest to reference the document).
* [**GBV and shelter WG**](http://www.sheltercluster.org/working-group/gbv-shelter-programming-working-group) co-led by CARE and IOM: linked to roll out of the IASC GBV guidelines, two documents on SGBV in shelter response have been rolled out – GBV Risk Reduction and Site Planning and the Good Shelter Planning. Both documents will be reviewed in the coming months or contact Joseph Ashmore at [jashmore@iom.int](mailto:jashmore@iom.int) for more information.
* [**Non Food Items (NFI) Practices WG**](http://www.sheltercluster.org/working-group/working-group-nfi-practices) co-led by UNHCR and IFRC: a workshop will take place in Bangkok, Thailand (22-25 August 2017). Interested participants can contact the WG focal points Corinne Treherne ([corinne.treherne@ifrc.org](mailto:corinne.treherne@ifrc.org)) and Gregg McDonald ([mcdonaldg@unhcr.org](mailto:mcdonaldg@unhcr.org)).
* **The State of Humanitarian Shelter and Settlements WG** co-led by IFRC, USAID, and UNHCR is targeted at policy makers and senior management. This will be the first edition and will be launched in 2018. The publication will set the baseline as to what humanitarian shelter and settlement is, rather than focusing on one topic. A lead editor will be recruited and an outline of the contents will be shared with Partners for validation.
* **Americas Regional Shelter Cluster Coordination WG** – a mechanism to fundraise for the position of an Americas regional shelter cluster coordinator. Three agencies have expressed interest in the role (IFRC, UN-Habitat and Shelter Box), in addition to some potential funding from ECHO.
* **Settlement Approaches in Urban Areas WG** – co-led by CRS, InterAction, and IMPACT Initiatives. This is a new working group, established in response to inter-sectorial discussions on the specific challenges and the value-added of area-based approaches to respond to urban crises. Objectives: 1) to identify best practice and lessons learned on settlement approaches in urban responses and to promote their use by the GSC partners; 2) to develop tools and guidance. The WG will start within the cluster and will reach out to other clusters and inter-cluster fora. A call for expression of interest to join the WG was sent out but so far there are no additional agencies interested. The first set of case studies and lessons learned should be made available in time for the GSC annual meeting in October 2017.
* **Promoting Safer Building WG led by CARE:** This is a new working group and will soon develop a draft working plan and setting up and initial call for expression of interest.

1. **Update on the** [**ECHO**](https://www.worldhumanitariansummit.org/key-documents) **Grant for 2017-2018**

The GSC applied for an Enhanced Response Capacity grant from [ECHO](http://ec.europa.eu/echo/index_en) for 2017-2018. There is a verbal confirmation from ECHO that the grant will be approved to the amount of EUR 1,000,000 but the contract has not been signed yet. The GSC will send a global update to call for expression of interest by Partners and organise a Webinar to explain what the project is about, how to apply and answer questions. More information can be found [here](http://www.sheltercluster.org/global/page/echo-contribution).

1. **Update on GSC Strategy Review**

A review of the [GSC Strategy 2013-2017](http://sheltercluster.org/sites/default/files/docs/GSC%20Strategy%202013-2017.pdf) looked into the three strategic aims and at issues like effectiveness, impact and relevance. The overall conclusions are:

* the GSC was able to effectively deliver on its strategic objectives and remains relevant;
* Positive feedback from field coordinators on the support they have received from the global level;
* The GSC was successful in harmonizing training and the Support Team roles;
* The review highlighted the spirit of partnership fostered in the GSC
* Sub-national coordination needs more attention, gaps remain;
* Effectiveness of shelter transition and recovery requires some attention;
* Need to improve consistency among cluster leads in the support they provide to the field;
* Cash needs to be made more visible;
* Technical guidance is developing slowly;
* More work needs to be done in raising the profile of the shelter sector.

1. **Launch of the new Global Shelter Cluster Strategy 2018-2022**

Based on the final finding of the GSC Strategy Review, a new GSC Strategy will be developed in 2017. A first version of the next 5-year strategy will be ready before the next GSC annual meeting in October. The draft will go through extensive consultation including with the field before a final draft is adopted at the annual SAG Retreat at the end of 2017. A Global Update announcing the creation of a Working Group to frame the discussion will be sent soon and request expression of interest from agencies.

1. **Global Shelter Cluster Meeting and related events**

The annual GSC meeting will be held in the beginning of October. A pre-meeting survey will be shared before the meeting and the GSC encourages Partners to participate. The Support Team is looking forward to meeting everyone in October. Additional information on WG and focal points’ contacts could be found on the GSC website [www.sheltercluster.org](http://www.sheltercluster.org).

Thank you for your participation,

The GSC Support Team

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