



Governor of Central Sulawesi

Decree of Governor of Central Sulawesi

Number: 369/476/DIS.SOS-G.ST/2018

Concerning

Guideline on the Provision of Transitional Shelter by Non-Governmental Organisations for the Survivor of Natural Disaster in Central Sulawesi Province

Governor of Central Sulawesi

Considering:

- a. That earthquake disaster that occurred on 28 September 2018 triggering tsunami and liquefaction in several areas in Central Sulawesi Province causing destruction of houses, religious facilities, public buildings, and public facilities as well as fatalities and therefore requires serious and appropriate action
- b. That to address the impact of disaster particularly for people that lost their lands or houses, severely affected houses, medium damaged houses, and mildly damaged houses to live appropriately and with dignity, and safe from future risks, require a swift action in providing transitional shelter
- c. That to provide standards for Non-Governmental Organisations that have interests to participate in the provision of transitional shelter that are appropriate under humanitarian response there is a need to establish guideline on the Provision of Transitional Shelter for the survivor of the natural disaster;
- d. That based on the regulation of Article 9 point 4 on Law number 30 Year 2014 concerning Government Administration, the absence of policies that provide guideline for Non-Governmental Organisations constructing transitional shelter for the affected people of disaster then there is a need for discretion by a Governor Decree
- e. That based on the considerations in point a, point b, point c, and point d, there is a need to issue a Governor Decree concerning Guideline on the Provision of Transitional Shelter by Non-Governmental Organisations for the Survivor of Natural Disaster in Central Sulawesi Province

Recognising

1. Law Number 13 Year 1964 concerning Establishment of Government Regulation Replacing Law Number 2 Year 1963 concerning the Establishment of First Level Region of Central Sulawesi and First Level Region of South East Sulawesi by changing Law Number 47 year 1960 concerning the Establishment of First Level Region of North-Central Sulawesi and First Level Region of South and South East Sulawesi (Republic of Indonesia Document Year 1964 Number 07) becomes Law

(Republic of Indonesia Document Year 1964 Number 94, Additional Document of Republic of Indonesia Number 2687);

2. Law Number 24 Year 2007 concerning Disaster Management (Republic of Indonesia Document Year 2007 number 66, Additional Document of the Republic of Indonesia number 4723);
3. Law number 23 Year 2014 concerning Local Government (Republic of Indonesia Document Year 2014 Number 244, Additional Document of the Republic of Indonesia Number 5587) that have been changed latest by Law number 9 Year 2015 concerning Second Amendment on Law number 23 Year 2014 concerning Local Government (Republic of Indonesia Document Year 2015 Number 58; Additional Document of the Republic of Indonesia Number 5679)
4. Law number 30 Year 2014 concerning Government Administration (Republic of Indonesia Document Year 2014 Number 292, Additional Document of the Republic of Indonesia number 5601);
5. Government Regulation Number 21 Year 2008 concerning the Implementation of Disaster Management (Republic of Indonesia Document Year 2008 Number 42; Additional Document of Republic of Indonesia Number 4828);
6. Government Regulation Number 22 Year 2008 concerning the Financing and Management of Disaster Aid (Republic of Indonesia Document Year 2008 Number 43; Additional Document of the Republic of Indonesia Number 4829);
7. Regulation of the Head of National Disaster Management Authority Number 3 Year 2016 regarding the Disaster Emergency Response Command System (State Document of the Republic of Indonesia Year 2016 Number 1777);

Deciding:

Issuing: Governor Decree concerning Guideline on the Provision of Transitional Shelter by Non-Governmental Organisations for the Survivor of Natural Disaster in Central Sulawesi Province

First:

Issuing the Guideline on the Provision of Transitional Shelter by Non-Governmental Organisations for the Survivor of Natural Disaster in Central Sulawesi Province as described in the attachment that is a section that is inseparable with this Governor Decree

Second:

Guideline on the Provision of Transitional Shelter as mentioned on the First Point becomes the common standards and strategic guideline for Non-Government Organisations to build transitional shelter for the disaster affected people in Central Sulawesi Province

Third:

The Provincial Government of Central Sulawesi by involving relevant stakeholders to provide guidance and monitoring on the Provision of Transitional Shelter as according to the First point by a team that will be appointed by the Governor

Fourth:

Transitional Shelters that have been built by Non-Governmental Organisations prior to the issuance of this Governor Decree will need to adhere according to the provisions in this Governor Decree

Fifth:

This Governor Decree starts on the day it is issued.

Issued in Palu,

3 December 2018

Signed by

Governor of Central Sulawesi Province

Longki Djanggola

UNOFFICIAL TRANSLATION

Annex

Governor of Central Sulawesi

Decree of Governor of Central Sulawesi

Number: 369/476/DIS.SOS-G.ST/2018

Concerning

Guideline on the Provision of Transitional Shelter by Non-Governmental Organisations for the Survivor of Natural Disaster in Central Sulawesi Province

A. Guideline on the Provision of Transitional Shelter by Non-Governmental Organisations for the Survivor of Natural Disaster in Central Sulawesi Province

Category	A. LOST LAND/HOUSE	B. SEVERE to MEDIUM HOUSING DAMAGE	C. MEDIUM to LIGHT HOUSING DAMAGE
Definition	<ul style="list-style-type: none">• No longer habitable/usable house and land.• Facing permanent relocation	<ul style="list-style-type: none">• Houses that are no longer safe to use for daily activities and probably need to be completely reconstructed pending government verification• Households that are not facing relocation	<ul style="list-style-type: none">• House suffered medium or slight damage but can still be used for daily activities, and can probably be repaired, pending government verification• Not facing relocation
Suitable Implementing Mechanisms	<ul style="list-style-type: none">• Collective Shelter (main option)• Host Family Support• Rental Support• Dispersed Temporary Shelter	<ul style="list-style-type: none">• Host Family Support• Rental Support• Dispersed Temporary Shelter• Core Housing	<ul style="list-style-type: none">• Host Family Support• Rental Support• Dispersed Temporary Shelter• Repair and Retrofit
Approval Mechanism (details to be developed)	<ul style="list-style-type: none">• Temporary shelter program plans from Non-Government actors must coordinate with the Provincial Government of Central Sulawesi• Each organisation must provide regular update reports to the Provincial Government of Central Sulawesi with copy to the Ministry of Social Affairs, specifically to the shelter sub cluster		
Cost Range Per Household	40 -50 million Rupiah	15-20 million Rupiah	5-10 million Rupiah
Expected Habitation	< 2 years	< 1 year	< 6 months
Minimum durability	minimum 4 years	minimum 2 years	minimum 1 year
Minimum under cover living space	3.5m ² per person minimum 17.5m ² per family, max 5 people	3.5m ² per person Minimum 17.5m ² per family, max 5 people. Can be adjusted for larger household	3.5m ² per person Minimum 17.5m ² per family, max 5 people. Can be adjusted for larger household

Category	A. LOST LAND/HOUSE	B. SEVERE to MEDIUM HOUSING DAMAGE	C. MEDIUM to LIGHT HOUSING DAMAGE
Safe design and location	<ul style="list-style-type: none"> Resistant to adverse weather and earthquakes Location is safe from landslide, liquefaction, flood or tsunami 	<ul style="list-style-type: none"> Resistant to adverse weather and earthquakes Location is safe from landslide, liquefaction, flood or tsunami 	<ul style="list-style-type: none"> Resistant to adverse weather and earthquakes Location is safe from landslide, liquefaction, flood or tsunami
Privacy	<ul style="list-style-type: none"> Internal partition available for privacy 	<ul style="list-style-type: none"> Internal partition available for privacy 	<ul style="list-style-type: none"> Internal partition available for privacy
Access for People with Disability	<p>Each Collective Shelter unit should include:</p> <ul style="list-style-type: none"> One/two rooms with wide doors for improved access Disability access from the parking lot to the rooms 1 toilet/bathroom designed for improved access for Persons living with disabilities 	<p>Solutions should be adapted to accommodate the particular needs of household members living with a disability, including access all the way from the nearest point of vehicle access (road)</p>	<p>Solutions should be adapted to accommodate the particular needs of household members living with a disability, including access all the way from the nearest point of vehicle access (road)</p>
Ceiling	<ul style="list-style-type: none"> Every room in the Collective Shelter should have a ceiling 	<ul style="list-style-type: none"> optional 	<ul style="list-style-type: none"> optional
Local wisdom context		<ul style="list-style-type: none"> Solution should be adapted to be culturally appropriate for the local context 	<ul style="list-style-type: none"> Solution should be adapted to be culturally appropriate for the local context
Terrace	<ul style="list-style-type: none"> Minimum 2 sqm undercover terrace 	<ul style="list-style-type: none"> Minimum 1 sqm undercover terrace 	
Clean Water and Sanitation	<ul style="list-style-type: none"> Water, bathroom, bathing facilities, toilet and laundry facilities are provided to each unit 	<ul style="list-style-type: none"> Ensure access to clean water, toilet and laundry facilities 	<ul style="list-style-type: none"> Ensure access to clean water, toilet and laundry facilities
Cooking Facility	<ul style="list-style-type: none"> Shared cooking space & facilities are provided to each unit 	<ul style="list-style-type: none"> Ensure access to cooking facilities 	<ul style="list-style-type: none"> (repair existing kitchen from original house)
Location	<ul style="list-style-type: none"> For collective shelters: Location has been assessed and approved by the Geological Agency of Indonesia For others: original location or based on the approval of the owner for a certain period of time and temporarily safe 	<ul style="list-style-type: none"> Original location or based on the approval of the owner for a certain period of time and temporarily safe 	<ul style="list-style-type: none"> Original location or based on the approval of the owner for a certain period of time and temporarily safe
Ventilation	<ul style="list-style-type: none"> Minimum ventilation of 1 sqm per room + door 	<ul style="list-style-type: none"> Minimum ventilation of 1 sqm per room + door 	<ul style="list-style-type: none"> Minimum ventilation of 1 sqm per room + door
Drainage	<ul style="list-style-type: none"> Complete functional drainage system is provided 	<ul style="list-style-type: none"> Has adequate drainage to ensure safety from flooding 	<ul style="list-style-type: none"> Has adequate drainage to ensure safety from flooding
Waste Management	<ul style="list-style-type: none"> Waste storage and waste management is provided 	<ul style="list-style-type: none"> Location is safe from remnant buildings and rubble 	<ul style="list-style-type: none"> Location is safe from remnant buildings and rubble
Public open space	<ul style="list-style-type: none"> Public open space is provided including: access to public facilities such as elementary schools, religious space/building, health facilities. 	<ul style="list-style-type: none"> Has access to public open space 	<ul style="list-style-type: none"> Has access to public open space

Category	A. LOST LAND/HOUSE	B. SEVERE to MEDIUM HOUSING DAMAGE	C. MEDIUM to LIGHT HOUSING DAMAGE
Adequate Height	<ul style="list-style-type: none"> • Minimum ceiling height 2.4 m 	<ul style="list-style-type: none"> • Average ceiling height 2.4 m 	<ul style="list-style-type: none"> • Average ceiling height 2.4 m
Lighting	<ul style="list-style-type: none"> • Electricity is provided including indoor and outdoor lighting 	<ul style="list-style-type: none"> • Ensure access to adequate lighting 	<ul style="list-style-type: none"> • Ensure access to adequate lighting
Use Safe Material	<ul style="list-style-type: none"> • No hazardous materials such as asbestos or lead-based paint 	<ul style="list-style-type: none"> • No hazardous materials such as asbestos or lead-based paint 	<ul style="list-style-type: none"> • No hazardous materials such as asbestos or lead-based paint
Environmental Friendly	<ul style="list-style-type: none"> • Minimise environmental impact, including no use of materials from conservation areas 	<ul style="list-style-type: none"> • Minimise environmental impact, including no use of materials from conservation areas 	<ul style="list-style-type: none"> • Minimise environmental impact, including no use of materials from conservation areas
Household item content	<ul style="list-style-type: none"> • Include complete set of household items; clothes, bedding, kitchen and dining utensils, etc 	<ul style="list-style-type: none"> • Includes clothes, bedding, kitchen and dining utensils, etc 	
Material Quality	<ul style="list-style-type: none"> • Collective Shelters must be construction from new, not salvaged materials 	<ul style="list-style-type: none"> • (Use of salvaged materials permitted, but must be sound and strong) 	<ul style="list-style-type: none"> • (Use of salvaged materials permitted, but must be sound and strong)
Security	<ul style="list-style-type: none"> • Each family has a room that can be locked for personal security • Security personnel are available 	<ul style="list-style-type: none"> • Every family have a room that can be locked. 	<ul style="list-style-type: none"> • Every family have a room that can be locked.
Access	<ul style="list-style-type: none"> • Parking lot for cars and motorcycles is available 	<ul style="list-style-type: none"> • Access to the main road is available 	<ul style="list-style-type: none"> • Access to the main road is available

B. DESCRIPTION

A range of solutions for sheltering affected families are outlined below, that should be provided based on the different needs of each families as per their situation and resources. The primary aim of all solutions is to ensure that families to live in a **safety, dignity and comfort** and **transition smoothly** on back to **normality** with **increased safety** for future hazards.

1. Collective Temporary Shelters

Collective shelters program is a complete package of temporary shelter assistance based on collective units, must be designed to ensure temporary shelter assistance that are safe, appropriate, and effective as a solution to facilitate for people who lost their homes or living in a high-risk area while waiting for assistance for permanent relocation. Collective shelter program will need to incorporate full water, sanitation, and hygiene promotion support as well as continuous social assistance and adjusted based on the standards that have been set by the Ministry of Public Works and Housing and the Provincial Social Affairs of Central Sulawesi Province.

2. Host Family

Host family program is designed to shelter households -whose houses are located in the high-risk areas- to a house or family that are located in a safe location as a temporary solution. This program can be delivered in the form of financial, physical or social assistance including repair or expansion of the

house. This assistance has to remain flexible to address the different needs and capacity of the host family and the families who will be hosted.

4. Individual/ Household Temporary Shelter

Individual/ Household temporary shelter program is a temporary shelter program provided for households in the original location or in a new safe site with a clear tenancy agreement with the landowner for the period of time specified above. This program may include a range of technical or physical support for design and construction, materials, labor or cash based assistance, in which must still ensure the standards and timeframes above are met.

5. Core Housing

Core housing program aims to provide either

- a durable core room that can be extended at a later date
- or a permanent house skeleton with temporary cladding that can be upgraded later

As Core Housing programs involve a contribution to a family's permanent house either on their original site, or in a new safe location where clear permission is granted for permanent relocation. All construction work must be designed to withstand earthquakes and comply with the Indonesia National Building Code ([Kepmen PUPR No.403 Year 2002](#)). Implementation methods may include technical or physical assistance, cash disbursement and training, hiring contractors, or using government or non-government implementing partner. Core Housing Program need to align with all principles, indicators and minimum standards of house construction and relevant Indonesian design, planning and construction Laws.

6. Repairs and Retrofit

Repairs and Retrofitting programs aim to support families to repair their home with increased durability and risk reduction against future hazards. These programs need to be flexible, implemented on a case by case basis, depending on the individual repair needs or a particular home based on clear technical advice and local government approval. Repair and Retrofit programs may be implemented through cash-based assistance with technical advice and supervision, direct construction assistance, or material support and advice to the house owner or renters (see rental support above). NOTE: Repair and retrofit programs must include the specific objective of strengthening the building to better withstand future risk and is only appropriate for households that are in a safe area and not facing relocation.

Signed by

Governor of Central Sulawesi Province

Longki Djanggola

UNOFFICIAL TRANSLATION