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NEED ANALYSIS

- Owing to further displacements of thousands of families in the second half of 2015 as a result of inter-community violence and systematic reprisal attacks against the population, the need for shelter assistance has significantly increased over the past months.
- Families have fled to sort refuge in camps, host families and even in bushes, while their homes and properties have been burnt, destroyed or looted. Providing emergency shelter to this wave of new IDPs as well as the rehabilitating dilapidated shelters in camps is critical.
- With an estimate of over 40,000 houses damaged or destroyed mainly in Ouham, Nana Gribizi, Kemo, Ouaka, Ombella Mpoko (Bangui) prefectures, providing shelter solutions will be indispensable for return assistance once the security situation improves in the areas of return.
- While the target for NFI assistance in 2015 has been met, the recent displacements have been characterized by the looting and loss of basic household items as well as livelihood. Thus NFI is increasingly needed to assist the newly displaced.

RESPONSE

- Some 64,501 HH (322,503 IDPs) have been assisted with emergency and long-term shelter solutions. Key partners include UNHCR, ACTED, NRC, LWF, PU-AMI, BSF and CRS
- NFI was distributed to 56,572 HH (282,858 IDPs), largely exceeding the target, with UNHCR and RRM agencies playing a major role in NFI assistance countrywide.

GAPS / CHALLENGES

- Most IDPs in host families have received little or no assistance compared to those in camps due to the challenge of identifying and responding to the needs of these IDPs.
- Humanitarian access still remains a challenge in some regions and coupled with constant attack on humanitarian workers and convoys, response has been delayed and sometimes inefficient.
- Limited funds in addition to insecurity in areas of return have been a major setback to shelter implementation.
- High turn-over of Cluster staff with limited experience in Cluster coordination poses some challenges in strengthening the coordination mechanism.

COVERAGE AGAINST TARGETS (BENEFICIARIES)

<table>
<thead>
<tr>
<th>Shelter (438,040)</th>
<th>322,503</th>
</tr>
</thead>
<tbody>
<tr>
<td>NFI (153,400)</td>
<td>282,858</td>
</tr>
</tbody>
</table>

**FUNDING**

*CHF, CERF, UNHCR Funds

- Total funding required: 39 M
- Funded: 18%
NEED ANALYSIS

- Eastern DRC is a mosaic of constantly shifting zones of insecurity and relative stability, with new waves of displacement and return every week. These multiple and protracted crises impact families’ access to adequate shelter and essential household and personal items to undertake essential daily activities for their survival, well-being, and protection.
- Average NFI vulnerability scores among affected population in 2015 were an average of 3.8; the Cluster intervention threshold is 3.0.
- Host families—who provide shelter and basic NFI support to more than 70% of IDPs in DRC—are often living themselves in extremely vulnerable conditions; analysis of overcrowding shows an average of less than 1m² per person.
- IDP returnees often return with few possessions and to homes that have been destroyed or need to be rebuilt.
- 2015 has also seen an increase in NFI and shelter needs as a result of natural disasters such as flooding and landslides.

RESPONSE

- The cluster response strategy is based on:
  1. Pre-positioned and flexible evaluation and response capacity.
  2. Vulnerability-based beneficiary targeting that considers needs of all crises-affected populations.
  3. The use of cash-based approaches.
  4. Participatory approaches adapted to local contextual analyses.
- From January through mid-December 2015 preliminary results show that:
  1. Humanitarian actors (excluding ICRC) have assisted over 675,000 people with access to essential NFI – over 65% via cash voucher fairs.
  2. Of these, 63% were displaced; 28%, returnees; 4%, host families; 3%, vulnerable local families; and 2%, victims of natural disasters.
- The shelter activities completed in 2015 include:
  1. Plastic sheeting for 258,000 emergency-affected people.
  2. 541 emergency shelter kits distributed to 2,199 IDPs in 6 CCM camps in North Kivu.
  3. Tent distribution to 1,002 IDPs – last tent intervention.
  4. 1,103 transitional shelters for 5,458 returnees and IDPs.

GAPS / CHALLENGES

- Adapting NFI and shelter response to host family contexts, pendular displacement, and extended stays in sites.
- Few active shelter actors, especially with a capacity to respond quickly to emergencies with materials other than plastic sheeting or design innovative locally appropriate emergency and transitional shelter solutions.

COVERAGE AGAINST TARGETS

- Em. + Trans. Shelter (554,730) 99%
- Plastic Sheetings (423,635) 41%
- NFI (2,424,630) 72%

KEY FIGURES (for 2015)

50 Cluster partners
3.6 M / 2.4 M People in need / targeted

FUNDING (source: OCHA FTS)

- Total funding required in 2015: 83.9 M
- 12% Funded Jan-June 2015
- 88% Gap
NEEDS ANALYSIS

- A significant number of IDPs are still living in private settings including host families and rentals. The November DTM update revealed that across the country, 71% of the 3.2 million IDPs are in private settings (45% in rentals and 26% in host families) while 17% remain in "critical shelter arrangements" (unfinished/abandoned building; school/religious buildings and informal settlements), 10% are in camps and 2% in other unspecified shelter types.

- Mainly due to the degree of shelter destruction, 11% of the 0.45 million returnees are still in "critical shelter arrangements" (unfinished/abandoned building and informal settlements) while 3% are in private settings (1% in rentals and 2% in host families).

RESPONSE

- From January until 30 November 2015, 58,822 IDP households were assisted with shelter interventions, which covers 46% of the cluster target and 186,965 IDP households were assisted with NFI full kits, which covers 85% of the cluster target.

- Cluster partners have started their winter response late October. To date, a total of 4,924 IDP households have received tents insolation kits and 293 sealing off kits being distributed. 23,300 IDP households have been assisted with NFI full kits in kind and 11,149 IDP households have been assisted with Cash for winter NFIs.

- 3.2 million liters of kerosene have been distributed with an average of 200 liters of kerosene per IDP household.

GAPS / CHALLENGES

- Security, and ethno-religious divisions, impeding access, proper assessments, and efficient assistance.

- Fragmented and insufficient information flow on government and local charities support to IDPs

- Cumbersome and continuously changing HRP procedures and guidelines; diminishing vital time for a better inter-cluster coordination of response

COVERAGE AGAINST TARGETS (HH)

<table>
<thead>
<tr>
<th>Shelter (127,000)</th>
<th>68,177</th>
</tr>
</thead>
<tbody>
<tr>
<td>NFI (219,500)</td>
<td>32,535</td>
</tr>
</tbody>
</table>

FUNDING

Total funding required: 150 M
NEED ANALYSIS
The Mali crisis has caused approximately 350,000 internal displacement and 175,000 Refugees in neighboring countries. Following the presidential and legislative elections in October 2013, thousands of refugees and internally displaced people (IDPs) have spontaneously returned home.

30% of the returnees find their houses seriously damaged and need some rehabilitation works before to move in.

In September DTM reported an estimated number of 420,000 IDP people who returned to their home, and the government report mentioned that more than 35,000 refugees have return in their area of origin.

The shelter cluster have estimated in the SRP 2015, 378,000 people in NFI needs, and 123,000 people who have a great need of shelter assistance.

RESPONSE
The shelter response include four main activities:
- NFI: NFI distribution for vulnerable people living in return area,
- Permanent shelter: Construction or rehabilitation of damaged houses for people who return in their area of origin.
- Cash: Conditional cash transfer for house rent,
- Nomadic shelter: provide traditional shelter and construction tools to nomadic population.

GAPS / CHALLENGES
- Comparing the target and the planned population to be assisted with shelter, only 10% of vulnerable people will be reached.
- Limited number of shelter cluster member
- A major concern is the poor response is due to a lack of suitable partners, and funds
- Lack of regular shelter need assessment

COVERAGE AGAINST TARGETS (HH)

Cluster partners: 7
People in need: 0.4 M / 0.1 M

FUNDING
Total funding required: 15 M
NEED ANALYSIS
- Over 96,000 IDPs dispersed over 150 IDP camps or camp-like settings.
- Approximately 50% of camps in non-Government controlled areas (NGCA) with very limited access.

RESPONSE
- 2011-2012 main contribution was local-faith based NGOs.
- Temporary shelter coverage approximately 66%.
- Churches & private organizations have also built shelters.
- Enhance technical capacity, including greater awareness of & adherence to minimum standards.
- Where possible, although numbers very modest, pursue individual housing solutions.
- Four rounds of camp profiling, covering over 130 sites each occasion (see KEY LINKS).
- NFI coverage only needed for vulnerable IDPs or new displacement.

GAPS / CHALLENGES
- Belated engagement from international community meant lack of basic data, technical expertise and financial resources. Many shelters built 2011-2012 did not meet minimum standards in terms of size, structural safety & durability. Required huge information gathering & operational undertaking to address shortfalls.
- Protracted nature means perpetual cycle of replacing/upgrading/repairing temporary shelters that are sub-standard/reaching end of lifespan.
- Intermittent access to NGCA/half the IDP population hence significant variations for quality/quantity of the assistance provided.

COVERAGE OF NEEDS (individuals)

### KEY FIGURES
- 13
- 86,598 / 51,598 / 35,000

Cluster partners People in need / baseline / targeted (individuals)

FUNDING
- Total funding required: $4.8 M
NEEDS ANALYSIS
- Over 100,000 people remain displaced across 10 townships as a result of two spates of violence/burning of houses in 2012.
- Cyclone Komen and flooding in August 2015 resulted in severe damage to over 13,000 houses.

RESPONSE
- 2012-2013: Emergency shelter response for 140,000 persons (see images above/top left & right).
- 2013: Mass temporary shelter response for over 140,000; 45% funded/built by Government (see image above/bottom left).
- 2015: Owner driven housing solutions for 20,000 to 30,000 IDPs (see image above/bottom right) in place of origin/new locations. 50% funded/built by Government.

GAPS / CHALLENGES
- High risk & potentially volatile context where underlying social, political and economic causes cannot be solved solely with humanitarian response.
- Identify solutions that avoid ethnic segregation & support communities to become self-reliant & no longer dependent on aid.
- International donors remain cautious on direct support to the State.
- Recent elections & lengthy period of transition inhibits longer-term planning. 2016 country may witness most significant political change for over 50 years.

COVERAGE OF NEEDS (individuals)

<table>
<thead>
<tr>
<th>Shelter (143,887)</th>
<th>NFI (143,887)</th>
</tr>
</thead>
<tbody>
<tr>
<td>128,295</td>
<td>57,000</td>
</tr>
<tr>
<td>15,592</td>
<td>86,887</td>
</tr>
</tbody>
</table>

Cluster partners | People in need / baseline / targeted (individuals)
6 | 143,887 / 128,295 / 15,592

FUNDING
Total funding required (excludes individual housing solutions):
$6.1M
NEEDS ANALYSIS

The earthquakes of April and May 2015 damaged or destroyed over 712,000 houses across 14 priority districts in the Himalayan region of Nepal. A massive shelter relief operation followed. The Nepal Shelter Cluster, a humanitarian coordination platform, works with more than one hundred relief agencies.

RESPONSE KEY FACTS

Key achievements include:
- a targeted strategy of delivering emergency shelter items in high altitudes and difficult to access areas before winter;
- 83% of the affected households - or 635,950 households - have received CGI or the cash equivalent from Shelter Cluster partners, including government distributions; and
- 396,928 households have received a household kit and/or blankets.

GAPS/CHALLENGES

The most significant humanitarian challenge concerns closure of the border with India and the resulting fuel shortages. A consequence of this is that relief activities have slowed significantly and winter preparations are largely on hold as agencies are unable to import supplies, distribute relief items or assess areas of need. Significant humanitarian needs remain and the response has been uneven within and between districts. Not all households have received similar levels of assistance. In line with cluster strategy, agencies have targeted remote areas first and attention needs to turn now to Okhaldunga, Remecchap, Makwanpur, Kabrepulchowk, and Sindhuli where few agencies are working. Urban issues have largely been overlooked in this response, despite the PDNA estimating that 25% of damaged houses are in urban areas.

Winterisation is a key concern of the cluster. Cluster vulnerability mapping indicates that there are about 81,000 households living at high altitudes who may need additional winterization assistance. A core package of assistance has been developed and endorsed by the Shelter Cluster. The Cluster is currently working with agencies and donors to meet these potential winter needs.

To help address remaining humanitarian gaps and the cluster is conducting Shelter Needs Assessment across the 14 priority districts. This will measure remaining needs, levels of assistance and recovery, and will inform a longer-term shelter recovery.

COVERAGE MAP

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KEY DATES

Activation of cluster: April 2015
Transition to Nepal Housing Recovery and Reconstruction Platform: End of December 2015

KEY DOCUMENTS
- Shelter Cluster Strategy
- Technical guidance
- Interactive dashboard

KEY LINKS
- Country page on ShelterCluster.org
- Country page on HumanitarianResponse.info
- Country page on ReliefWeb

KEY FIGURES

308 Cluster partners
0.7 M Households in need

FUNDING

Total funding required: 98 M
NEED ANALYSIS

- Since the start of security operations in Fata in 2008, the number of displaced persons has increased every year in 2014, the number exceeded 1.6 million displaced in KP.
- In 2015 the government of Pakistan announced the year of return, till end of Nov 2015, total no of 110,090 families (660,540 individuals)
- As of 30th Nov the IDP population is 193,708 families 1.2 million displaced in KP.

RESPONSE

- Shelter CLUSTER IN Pakistan is providing assistance to the IDPs in camps/off camps and returnees.
  - Provision of tents, tented shelter and winterization kits to the IDPs in camps
  - Provision of emergency/transitional shelter to the IDPs off camp.
  - Provision of assistance to the returnees through the shelter cluster frame work divided to two type of assistance:
    1- Phase one: detailed needed assessment then provision of tents, tool kits and NFI kits.
    2- Phase two: provision of roof kits/shelter materials and cash for work.

GAPS / CHALLENGES

- Funds: The limited funds available for the shelter cluster activities affect the assistance provided keeping in mind that the shelter projects are costly and the no. of people in needs is very high.
- Access: is one of the biggest challenges for the shelter cluster activities, the cluster is doing targeted assistance which required access to all the locations for IDPs and returnees, which is not feasible in many places.
- Security situation: the uncertain situation has a negative impact on the assistance the cluster plan to provide, in many occasion the security situation limited the access for the cluster partners in reaching the returnees to provide them with the assistance.

CLUSTER TEAM
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KEY DATES
Pakistan was the first country to apply the cluster approach following a massive earthquake in Pakistan– administered Kashmir in 2015.

Activation of cluster for complex crisis in KP/FATA: 2009

KEY DOCUMENTS
- Shelter Cluster ToR
- Shelter Cluster Return Intervention Frame Work
- Bulletin
- Technical Guidance
- Assessment and Assistance reports.

KEY LINKS
- Humanitarian Response - Pakistan, KP/FATA
- Relief Web Pakistan

KEY FIGURES

<table>
<thead>
<tr>
<th>Cluster partners</th>
<th>People in need / targeted</th>
</tr>
</thead>
<tbody>
<tr>
<td>20</td>
<td>1.49 M / 0.86 M</td>
</tr>
</tbody>
</table>

FUNDING

Total funding required:

94.4 M
Factsheet

December 2015

KEY FACTS

West Bank/East Jerusalem

Shelter Cluster response in 2015

- **183** households affected by demolition of their residential structure
  - Of which **64** were donor-funded – were assisted with emergency shelter provision
  - **487** shelters have been upgraded in 2015 by **7** partners.
- **1,168** families were benefited from NFIs distribution during winter storms, main stockpiles are managed by PRCS

Remaining needs in 2016
- **7,000** people are at risk of demolition or displacement and **61** communities are at risk of forcible transfer. Demolitions Orders against over **13,000** structures are outstanding.
- **99** communities with shelters in poor conditions require assistance to upgrade.

Gaza

Shelter Cluster response in 2015

In total, **50,000** families benefitted from winterization assistance or NFIs.

- **433** IDP families received timber transitional shelters and **501** received caravans.
- **80,504** households have received assistance to repair minor or major damage, through 9 organisations, representing **47%** of the total caseload. A further **13,740** units are funded.
- **1,472** families have returned home after rehabilitation of their severely damaged home, 2,041 severe repairs are in progress and a further **1,000** units are funded.

- Reconstruction of 3 totally-destroyed homes have been completed with donor funding with 1,166 underway, and funding secured for reconstruction of a further **3,216** units.
- **2,400** families are targeted for upcoming winterization assistance. Over **50,000** kits are available for emergency response.

Remaining needs in 2016
- **13,000** IDP families need temporary assistance into 2016.
  - Vulnerable families in **58,956** minor or major damaged units need repair assistance.
  - Funding for rehabilitation of **2,287** severely damaged homes and reconstruction of **6,615** totally destroyed housing units is required to end displacement.

A more detailed Shelter Cluster Situation Report and previous months Factsheets can be viewed at www.shelterpalestine.org

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KEY DOCUMENTS
- Shelter/NFI Cluster Factsheet Nov 2015
- Gaza Reconstruction Mechanism - How to Engage?
- Maps/Dashboard

KEY LINKS
- Shelter Cluster Palestine
- Global Shelter Cluster

KEY FIGURES

Cluster partners Targeted/people in need

- **20** 0.3m/0.5m

FUNDING

- $225m requested in the SRP
  - **58%** Funded
  - **42%** Gap
Damage data details
As of 10th December, MoPWH, UNRWA, UNDP and NORG, agreed the following damage assessment figures:

<table>
<thead>
<tr>
<th></th>
<th>Destroyed</th>
<th>Severely</th>
<th>Major</th>
<th>Minor</th>
</tr>
</thead>
<tbody>
<tr>
<td>TOTAL # Housing Units</td>
<td>7,500</td>
<td>3,500</td>
<td>5,300</td>
<td>1,500</td>
</tr>
<tr>
<td></td>
<td>11,000</td>
<td>6,800</td>
<td>5,700</td>
<td>147,500</td>
</tr>
</tbody>
</table>

GRM update
Through the GRM, a total of 124,400 tonnes of cement, 8,140 tonnes of rebar and 375,800 tonnes of aggregate entered Gaza, representing 25.4% of total amount required for repair and reconstruction of the damaged housing stock. 86,000 tonnes also entered for Qatari or Humanitarian projects.

130,520 individuals are registered in the Shelter Stream, where 88% of allocated construction materials have been procured for repair of minor, major or severely damaged homes.

2,672 applications of 6,152 participants registered in the Residential Stream are for the reconstruction of a totally destroyed residential unit, where 35% of allocated construction material has been fully or partially procured.

The Finishing Stream has 11,552 participants but has been reportedly suspended in order to address usage concerns.

Focus: Gaza: 3W – Who is doing What Where?
STRATEGIC OBJECTIVES

SO1: Contribute to the protection of displaced people, including those affected by natural hazards, through provision of NFI s and Emergency shelter.

SO2: Improve the living conditions of the protected internally displaced persons (T-shelters, permanent shelter and improved land tenure).

NEED ANALYSIS

The recent conflicts in Gaalkacyo town led to the displacements of an estimated 90 per cent of Gaalkacyo’s population. Most shelters in Bari region were partially destroyed by Cyclones and the affected populations are in need of Shelter/NFIs interventions. Flash flood affected population from outskirts of Mogadishu, in particular, Sarakusta area due to flash floods were in need of shelter/NFIs.

HIGHLIGHTS

- Ministry of Interior in Nugaal donated permanent land to displaced persons in Jilib IDP, Garowe
- Some partners shifted to voucher and cash based interventions. The country-wide market assessment on NFIs was finalized in mid-December.
- 3,247 standard NFI kits were distributed to conflict affected people and vulnerable host communities in South and North Gaalkacyo. About 190,944 people received emergency assistance packages (EAPs), 49,230 people received emergency shelter kits and tents, 26,130 people were supported with transitional shelter solutions and 6,378 were supported with permanent shelters since January to December 2015.

KEY FIGURES

<table>
<thead>
<tr>
<th>Total affected population</th>
<th>Cluster target population</th>
</tr>
</thead>
<tbody>
<tr>
<td>937,000</td>
<td>467,000</td>
</tr>
</tbody>
</table>

- Target NFIs in persons: 265,000
- Achievement NFIs in persons: 190,944
- Target T-shelter in persons: 215,000
- Achievement T-shelter in persons: 26,130

SRP FUNDING - Shelter Cluster

$ 44 million requested

- Funded: 26%
- Gap: 74%
Focus Story

Focus story: A Summary of Shelter Activities in 2015

In summary, with 26 per cent funding received, the shelter cluster reached 190,944 out of 265,000 people (72 per cent) with the provision of emergency assistance packages. Of 215,000 people targeted with transitional shelter solutions, only 26,130 (12.2 percent) people were reached; whereas less than 2.6 per cent of the 250,000 IDPs targeted with permanent shelter were supported. The key funding gaps were evident in the provision of transitional and permanent shelters.

Capacity building projects to improve accountability also remain underfunded. The impact is that the majority of IDPs still lack adequate shelters and continue to live in inappropriate and hazardous environs. Without higher levels of funding in 2016, it will be impossible to achieve the resilience-strengthening objectives of cluster which aims at finding durable solutions for displaced persons in Somalia.

Cluster Challenges

- Lack of consistent reporting by cluster partners hampers the visibility of shelter cluster and effective/efficient coordination.
- Decreasing funding of shelter activities has grossly affected the capacity of cluster partners to respond whilst shelter needs have increased significantly due to forced evictions, conflicts and flooding.
- Restricted humanitarian access due to insecurity continues to affect the provision of assistance to the affected people in some parts of south and central Somalia.
- Emergency Shelter/NFI stocks need to be replenished to allow for further contingencies.
- IJA authorities need to finalize solutions for issuance of land since it has affected the shelter cluster interventions.

Key Links: Who is doing what where in Shelter

- Shelter maps: [https://www.sheltercluster.org/library/somalia-maps](https://www.sheltercluster.org/library/somalia-maps)
NEED ANALYSIS

- 1.6 million people, mostly in deep field locations and hard to reach areas of the country, have been unable to provide basic shelter and household items for themselves due to: continued and repeat displacement, national and local conflict, deteriorating markets, rapid inflation, failed harvests, and extreme weather;
- As IDPs in densely congested Protection of Civilian sites in UN peacekeeping bases are unable to leave the base to collect materials for shelter construction and have limited livelihood opportunities, nearly 200,000 people here require continuous support for shelter repair and maintenance.

RESPONSE

- In 2016, the Cluster reached 675,000 people with NFI and 175,000 with shelter assistance;
- In UN bases, the Cluster has provided robust shelters and NFI kits to new arrivals, and shelter reinforcement and repair materials every 6-12 months as displacement protracts;
- In deep field locations, the Cluster provides flexible, lightweight kits to populations cut off from markets and who are often still on the move searching for safety;
- This year, the Cluster began facilitating the rapid delivery of multi-sectoral ‘survival kits’ on behalf of several Clusters in areas known to have high needs but where access to humanitarians has been cut off or denied for long periods of time.

GAPS / CHALLENGES

- Limited financial, logistical and human resources relative to South Sudan’s extremely high needs and difficult operating environment has meant some people in need have not been assisted, and often those who are assisted are only given some of the materials they require;
- Humanitarian access in some areas where needs are critical continues to be either denied or unfeasible due to conflict, flooding and the South Sudan’s lack of road and transport infrastructure.

COVERAGE AGAINST TARGETS (HHs)

<table>
<thead>
<tr>
<th>Shelter (30,500)</th>
<th>NFI (144,000)</th>
</tr>
</thead>
<tbody>
<tr>
<td>34,928</td>
<td>135,282</td>
</tr>
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FUNDING

<table>
<thead>
<tr>
<th>Total funding required:</th>
<th>65 M</th>
</tr>
</thead>
<tbody>
<tr>
<td>Funded</td>
<td>42%</td>
</tr>
<tr>
<td>Gap</td>
<td>58%</td>
</tr>
</tbody>
</table>
NEED ANALYSIS

- In 2015, some 3 million people are estimated to be internally displaced in Sudan, most of them now living in a protracted IDP situation in camps or rural communities.
- The sector estimates some 1,000,000 most vulnerable people newly displaced by conflict and disaster, returnees, protracted IDPs and refugees required life-saving ES/NFI assistance in 2016
- Some 2000 families- returnees and vulnerable protracted IDPs in rural areas are estimated to be in need of transitional shelters and livelihood opportunities.

RESPONSE

- In November, the sector provided emergency shelter (plastic sheet) and NFI assistance to some 21,000 internally displaced people in Darfur and 7,500 new arrivals from South Sudan in South Kordofan state.

GAPS / CHALLENGES

- As of end November the ES/NFI sector was only 24 per cent funded. T-shelter projects have not been implemented as planned due to lack of funding. Access restrictions have caused delays in assessments and verifications and consequent response in some states despite the availability of stocks. Bureaucratic impediments have delayed the delivery of stock and consequently the distribution of renewal NFIs to vulnerable protracted IDPs in Darfur.

COVERAGE AGAINST TARGETS (HH)

- Since the beginning of the year, the sector has responded to the emergency shelter, transitional shelter and essential non-food items needs of 582,135 people (116,427 families). Of these, 16.5 % are newly displaced, 32% are people living in protracted displacement, 21% are South Sudanese, 8% are people affected by disaster, 2% are returnees, 1.5% received T- shelters
- The sector supported the construction of 10 communal shelters in North Darfur in locations of new displacement as an immediate first response to newly displaced people awaiting verification.
- Over 3,000 newly displaced families (15,000 people) in areas which lack shelter construction material were provided with bamboo sticks and rope to support the plastic sheet provided.
- Over 1,700 protracted vulnerable and or returnee families in Darfur received T-shelters, with capacity building to promote self-sustainability.

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KEY DATES

Darfur Crises erupted: 2003
UNJLC established: 2004
Sector established: 2008
New arrivals influx to Sudan from South Sudan conflict: Dec 2013
National Elections: April 2015

KEY DOCUMENTS

- Shelter/NFI Cluster Strategy
- ES/NFI Sector Response Plan 2015
- ES/NFI Sector CHF strategy 2015

KEY LINKS

- Country page on ShelterCluster.org
- Country page on HumanitarianResponse.info

ES/NFI Basket per family of five:
- one plastic sheet
- bamboo sticks
- rope
- one kitchen set
- one jerry can
- two blankets
- two sleeping mats

KEY FIGURES

35 3.3 M / 1.1 M

Cluster partners People in need / targeted

FUNDING

26.3 M

75% Funded
24% Gap

Total funding required:
Overview

◊ NFI
• In 2015 a total number of 3,755,703 beneficiaries have been supported with 11,828,521 Non Food Items [16.1 Items per family in average].
• The Sector endorsed its Monitoring Format and reviewed the mapping of contingency stock/pipeline as well as the NFIs catalogue.
• Based on the information gathered from partners, it is expected that the Sector will reach approximately 1.9 million people in need with winterized kits during the 2015/2016 winter period. The main contributors are UNHCR, UNICEF and DRC as well as PU, GOPA and IOM. The extra winterized items include high thermal blankets and winter clothes for children and adults and will be distributed to all governorates.

◊ Shelter
• In 2015 the shelter response reached 129,645 beneficiaries using various shelter solutions, mainly through upgrading public and private collective shelters for 66,985 IDPs and distributing shelter kits and materials for 35,108 individuals, in addition to supporting the management and maintenance of shelters which accommodate 12,797 Palestinian refugees while 2,860 people are covered via owner-oriented shelter support, and 11895 via Establishment and support of O&M unites.
• Beside the classical shelter interventions, the Sector is launching new types of shelter assistance, stressing community empowerment and utilizing its capacity. The Sector is promoting pilot projects for owner-/tenant based assistance through cash for work programmes and support for access to essential building material. Furthermore, the Sector supports governorates’ technical departments for Operation and Maintenance programmes in public collective shelters to be carried out through dedicated units in collaboration with IDP communities.
• New shelter projects are initiated in empty public or industrial complexes, as comprehensive intervention, combining components of several sectors into one comprehensive response, benefiting high numbers of people through different services.
• In summary, the protraction and complexity of the crisis in Syria requires further efforts to develop emergency response into a more sustainable resilience oriented response. The Sector has therefore promoted support to IDPs’ self-help based initiatives.

Sector Strategy and Objectives

◊ NFI
• Increase provision of appropriate life-saving emergency services and relief supplies for the affected people in Syria.
• Ensure adequate levels of preparedness to respond to further emerging humanitarian needs.
• To this end, the following strategies were followed:
  • Focus on newly displaced population and host communities.
  • Procure/stockpile standard NFIs to enable urgent distributions.
  • Support market-led interventions to strengthen people coping mechanisms and building resilience.
  • Follow a decentralized approach for agencies to be closer to beneficiaries, to enhance rapid response, outreach and monitoring capacity and to have more flexibility if the security situation worsens.
  • Build capacities of local partners involved in the distribution process, in particular the main partner SARC.

◊ Shelter
• Respond to sudden emergencies, as well as provide more substantial solutions.
• Ensure adequate contingency planning, this includes stockpiling of tents or other emergency facilities, and pre-identification of other sites/structures and response options.
• Develop shelter response options and variations for emergency contexts and transitional purposes as well as for durability-oriented perspectives.
• Develop alternative shelter options to enhance outreach and efficiency while maintaining the current shelter response options of collective shelter rehabilitation and private shelter upgrade.
• Formulate the Strategic Objectives:
  • Support life sustaining of IDPs through shelter response both levels: emergency level based on set contingency plan, mainly through tents and shelter kits, and sustainable level through various shelter response activities according to location, context and capacity.
  • Promote clusters or shelters in large structures, to create living environments with comprehensive assistance “packages”. This is achieved through constant and intensive cooperation and coordination among related sectors.
  • Provide owners and tenant support to promote empowerment of host communities and IDPs through cash for work and provide support to building material assistance programmes.
  • Further emphasize coordination efforts, through creation and maintenance of efficient coordination mechanism at all levels, e.g. within the sector, inter-sectors and inter-agency, in addition to continued interaction with other relevant parties such as governmental counterparts, SARC and ICRC. Coordination is also strengthened at the sub-national level by establishing local SWG, and extending to the regional coverage through WoS approach.
  • Build capacity of all shelter stakeholders through supporting Operation and Maintenance schemes in the Governorates.

Coordinators:
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Context and Response

NFI

- IDPs are typically compelled to leave behind many of their assets. This heightens their vulnerability and exposure to a range of risks. Host communities and displaced persons have resorted to negative coping mechanisms such as children’s drop out of school, consuming low quality and quantity of food, residing in crowded and unclean shelters, begging, child labor and many other risky income-generating activities.
- Following the Security Council Resolution (SCR) 2165, in 2015 a total of 47 cross-border convoys took place: 28 through the Bab Al Hawa crossing in Turkey and 19 through the Ramtha crossing in Jordan. These missions provided CRIs for 468,750 individuals in the Daraa, Quneitra, Hama, Idlib and Aleppo governorates.

Shelter

- The number of IDPs presently stands at over 6.5 million. However, only limited data or records are available about their distribution over areas, their shelter options, specific needs and vulnerabilities. Hence, as much as shelter response is need-oriented, it is also opportunity dependent.
- Inaccessibility to some areas due to the increased volatility in the political environment and power shifts, hence the whole operational context. By its nature, shelter response is location-bound; therefore it is difficult to adjust in case of changing conditions in the planned intervention areas. Consequently, planning for assumed emergencies as well as with regard to recovery and sustainability prove to be extremely challenging.
- Continued interaction with the line Ministry of Local Administration, and the Ministry’s cooperativeness has substantially promoted simplification of a number of procedures for project approvals, agreements and implantation modalities. Yet, the general administrative framework and procedural requirements, also in the context of international agencies’ regulations still represent major obstacles for quick response.
- Under its four strategic objectives, the Sector:
  - Implemented the 2015 shelter response in view of specific locations and contexts, adequacy of solutions, accessibility of areas, impact and reach-out to various target groups.
  - Moved toward more clustered shelter settlements, in order to provide comprehensive packages of services.
  - Enabled and empowered owners to receive shelter support in the premises to which they return.
  - Further simplified administrative procedures for project identification, planning and implementation.
  - Ensured transparency and accountability for processes at each stage.
  - Linked in with other sectors, in particular WASH and Protection to comprehensively cover needs beyond shelter and to actively address concerns of beneficiaries’ safety, security and well-being.
  - Actively contributed to the enhancement of cooperation between stakeholders at national and local levels, but also within the WoS framework.

Challenges

NFI

- Funding gaps and delays in authorities’ approval of assistance delivery delaying winter-specific assistance efforts.
- Security concerns for humanitarian personnel hindering the delivery of emergency assistance to those who are in need.
- Shifting lines of crisis, numerous checkpoints, bureaucratic procedures and proliferation of armed groups preventing the delivery of timely, needs-based humanitarian assistance within Syria.
- Limited number of NGOs permitted to operate in Syria as well as their limited operational capacity.
- Insufficient profiling and disaggregated data on the displaced population and host communities hampering effective planning and advocacy.
- Unilateral economic and financial sanctions impeding procurement of essential humanitarian supplies from outside Syria.
- Inflation on both NFIs and Fuel having negative impact on the displaced population.

Shelter

- Suddenness and unpredictability of displacements following tensions and conflict.
- Implementing partners’ capacity, in terms of quantifiable resources, outreach, number of partners, but also in regards of technical, management and monitoring capacity. This situation was aggravated by the fact that one major implementing partner is currently not allowed to implement major programmes, in particular in the Shelter Sector.
- Funding shortfall and donors’ reluctance to invest in shelter response within Syria which strongly impacts the 2015 shelter response planning.
- Complicated interaction between stakeholders in the WoS framework.
- Requirement of considerable monitoring capacity and high flexibility to adjust interventions due to the frequently changing conditions including the security situation.
- Suddenly imposed emergencies, forcing partners to develop immediate response impacting agencies’ capacity, funding and other resources.
- Unpredictability of the political and social context in Syria and the greater regional context, as well as politicized humanitarian assistance.
The Shelter/NFI Cluster is responding to the winter needs in the Northern Governorates. The winter response has consisted so far of distribution of fuel, charcoal, heaters, thermal blankets, winter clothes, weatherization/shelter kits and tents. The Total Target for the winter season (OCTOBER 2015 – MARCH 2016) is 1,842,500 individuals. The budget required is 73,7 M USD$. Cluster members have already secured 18 USD$ (24 %) to assist 430,000 individuals. The Cluster is advocating in order to raise sensitiveness about the gap in the winter response registered at the moment.

The first Shelter/NFI Technical Working Group has been held by Global Communities. The topics discussed were the shelter kit standard and guideline. The outcome expected is the endorsement of the Emergency Shelter Kit minimum/expanded content and a common understanding on the context/caseloads where Emergency Shelter kit has to be prioritized as shelter solution. The next TWIG will be held in mid-January and will be focusing on the NFI Kit standard and guideline.

The Cash Based Response TWG started monitoring NFI winter items prices. The data has been collected by 10 agencies from 30 sub-districts across 6 governorates (Aleppo, Hama, Idleb, Ar-Raqqa, Al-Hasakeh, Lattakia). The items selected are: winter clothes (complete set), thermal blankets, mattress and battery-powered torch/flashlight. The Cash Based Response TWG will continue monitoring the same items price and availability throughout the winter season. Shelter/NFI Cluster members have proposed to add few items from the emergency shelter kit such as: plastic sheeting and wood elements for construction. Cluster members will provide the enumerators with technical specification for the next round monitoring.

Due to increased instability higher displacements have occurred mainly in Southern Aleppo, Idlib, Hama, Homs, and Lattakia. Although the Shelter/NFI Cluster members reach has been timely and extensive still some gaps have been registered due to access challenges and proximity to active frontlines.

The winterization distributions are ongoing. 13 Member Organizations (50% of the total active Cluster membership) have funds secured for the 2015-2016 winter season. HPF (OCTOBER 2015 – MARCH 2016) is the largest provider of shelter. Increased support has to be directed towards host communities to ensure the same coverage and performance as per 2014-2015 season, still 55,7 M USD$ are needed to protect 1,4 M of people from harsh weather conditions.

The Shelter/NFI Cluster has 27 members: 7 SNGOs, 1 UN Agency, 19 INGOs
Area of Operation: Aleppo, Hama, Idlib, Ar-Raqqa, Al-Hasakeh, Lattakia, Damascus, Homs, Rural Damascus, Deir-ez-Zor

Individuals target for 2015 Shelter/NFI
'4,252,352
65 % Progress of individuals assisted with Shelter/NFI activities (Jan to November 2015)
2,635,716
Individuals assisted with NFI activities in 2015
125,716
Individuals assisted with Shelter activities in 2015
275,719
Individuals assisted with completed NFI activities in November
40,345
Individuals assisted with completed Shelter activities in November
22
Members reported activities in November
18
Members implementing NFI activities in November
11
Members implementing Shelter activities in November
31
Sub-districts covered by Shelter/NFI activities in November

Humanitarian Response Plan 2016:

Humanitarian Need Overview 2016:

Humanitarian Needs Overview 2015:

Strategic Response Plan 2015:

6% CASH/VOUCHER
NFI KIT 429
PLASTIC SHEETING 427
CLOTHING 420
FUEL 416
TENTS 403
BEDDING 402
SHELTER TOOL KIT 401
SHELTER REHABILITATION 400

# of total individuals covered by all activities (completed, ongoing, planned)
KEY DATES
Events in Crimea in March 2014 and rising tensions in east Ukraine from April 2014 resulted in a conflict that has triggered mass displacement within and from Ukraine. One year ago, Debaltseve January crisis was the last systematic massive shelling occurring in the highly urban area and led to influx of some 10,000 IDPs to both GCA and NGCA. Despite Minsk II ceasefire agreement, the security pressure is still not released, the conflict still be active on low intensity and recovery not engaged.

Activation of Cluster: December 2014

CLUSTER TEAM
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HIGHLIGHTS
- Weather conditions beginning and middle December have been favourable for partners to continue repairs implementation. However, last week of December temperature has fallen tremendously fast to 20 degrees below zero putting vulnerable population groups at risk. Responding to this, State Emergency Service of Ukraine in cooperation with local authorities has deployed heating points in key locations. In Donetsk and Luhansk only there were 180 of those established.
- Wintery campaign continues with partners delivering winterization assistance despite many contains: delays and refusals at checkpoints, restrictions on operations in NGCA and simple inaccessibility of some villages after snowfalls. So far, partners have provided 4,251 winterization cash grants, 1,130 hhs have received insulation for their houses, coal and firewood was delivered for the 6,545 households.
- In 2015 Cluster partners have provided NFIs to 281,897 individuals, provided plastic sheeting for quick fix in immediate aftermath of shelling for 12,353 households and repaired houses (light and medium repairs) for 8,549 HFs. In addition to this, with pilot projects, 20 houses were reconstructed after being nearly completely destroyed. Some 63,673 households have received multipurpose cash grants. This was possible with huge effort on the side of partners despite numerous challenges faced with access constrains and restrictions on operations in NGCA.
- Integration as durable solution for IDPs in Ukraine becomes on agenda of the Government with the adoption by the cabinet of Ministers of Ukraine on 16 December 2015 the comprehensive state Programme for Support, Social Adaptation and Reintegration of Citizens of Ukraine Internally Displaced from the Temporarily Occupied Territory of Ukraine and Regions of Anti-Terrorist Operation Conduct to Other Regions of Ukraine for period until 2017 and the Action Plan to operationalize the Programme (see here in Ukrainian).
- Strategic Advisory Group (SAG) meeting took place on 21st December 2015 to summaries practices in 2015 and set direction for next year: Cluster will increase field presence and focus on work with national and local authorities. Durable shelter solutions will become top priority for 2016. See minutes and key decisions available here.

Multifunctional cash grant, HHs
63,673
80,000
51%
Repairs/maintenance of Ccs, ind.
6,669
13,000
50%
CC management, ind.
111
7,000
16%
Light & Medium repairs, HHs
8,549
15,000
57%
Provision of in-kind solid fuel, HHs
6,545
30,000
22%
Acute emergency repairs, HHs
12,353
20,000
48%
Non Food Items distribution, ind.
281,897
338,000
84%
Contingency prepositioning, ind.
10,000
70,000
14%
Permanent shelter, HHs
20
200
10%

83% PROGRESS
1,398,000 Total people in need
473,000 Cluster target population
32 Cluster partners

Humanitarian Response Plan update

Achieved | Gap

Source: hRP Ukraine 2015, 3W reports from partners
Note: total hRP progress is calculated with no activities overlap to avoid double-counting
Highlights

1. As raised by the Shelter & Settlement Vulnerability Assessment, realized from 15 April to 1 May, 81% of households reported that their shelter had sustained some level of damage as a result of the cyclone.

2. Twenty three partners partially achieved the Shelter Cluster’s first objective within the Humanitarian Action Plan (HAP) timeframe, with 26,304 households reached with tarpaulins and 13,420 with access to toolkit (for a target of 18,000)

Cluster HAP Objectives

(1) Provide emergency shelter and non-food items for people whose houses have been partially damaged or destroyed. (2) Assist affected people with repair and reconstruction work on their shelter at the time of the assessment. The primary goal of the shelter cluster was to support self-recovery through the provision of appropriate tools, materials, and technical assistance. TWG main technical focus has been on building on Building Back Safer shelter awareness and training framework.

Government of Vanuatu decided to reduce the HAP timeframe from 6 to 3 months, and request to partners to focus on first strategic and clusters’ objectives

Context and Response

•72% of households reported that they had completed substantial repairs or reconstruction work on their shelter at the time of the assessment. The primary goal of the shelter cluster was to support self-recovery through the provision of appropriate tools, materials, and technical assistance. TWG main technical focus has been on building on Building Back Safer shelter awareness and training framework.

•15 fully funded shelter & settlements recovery projects have been submitted to the Housing Sector Working Group for a total of 5.8 M USD which will support at least 12,240 households. 11 projects have started within HAP timeframe.

According to Shelter Cluster agencies, these are the most critical technical issues they may face in their shelter recovery programming:

<table>
<thead>
<tr>
<th>Training</th>
<th>Beneficiary communication</th>
<th>Logistic and material delivery</th>
<th>Techn. Guid. / standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>2</td>
<td>2</td>
<td>6</td>
</tr>
</tbody>
</table>

Key figures

Total affected population: 188,000 people
Cluster target: 18,000 HH
Total houses destroyed: 8,101 HH
Total houses damaged: 8,155 HH

Funding needs (USD): 2,805,842
Funds available (USD): 2,340,841 (83%)

Emergency Shelter (HH) Target %
- Tarpaulin 26,304 18,000 146%
- Shelter Tool Kits 13,420 18,000 75%
- Kitchen Sets 10,029 8,500 118%

Support for Self-Recovery (HH) Target %
- Safe Shelter Awareness 8,215 18,000 46%
- Fixing Kits 6,783 18,000 38%

Cluster:
- Cluster Lead: Public Work Department (Gov)
- Co-Lead: IFRC
- No. of HAP cluster partners: 6/23 in total
- No. of staff dedicated to the cluster: 3
- No. of sub-national clusters: N/A

Key Dates

Crises: 13th March 2015
Activation of Cluster: February 2015 (pre-crisis)
Deployment: 15th March 2015
Handover: 1st August 2015
GLIDE: TC-2015-000020-VUT

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Shelter response evaluation

*The Global Shelter Cluster deployed an assessment team in order to lead the implementation of a detailed shelter and settlements vulnerability assessment (data gathered from 15/04 to 01/05). The Shelter Cluster redeploys the baseline assessment team to conduct a detailed evaluation of the shelter response (data gathered from 17/08 to 04/09).

| Displacement | 35% of households reported that they were hosting at least one other displaced family member or friend in their shelter at the time of assessment, an increase of 6 percentage points since the baseline. |
| Shelter Assistance | 68% of households reported that they had received some kind of assistance since the launch of humanitarian operations, an increase of 14 percentage points since the baseline; a proportion which matches beneficiary numbers reported by partners in the shelter cluster 3W. |
| Recovery | 85% of households reported that they had completed substantial repairs or rebuilding to their shelter at the time of assessment, an increase of 13 percentage points since the baseline. |
| Disaster Risk Reduction | 60% of households reported they had made changes to their building techniques as a result of the Cyclone; including general strengthening, changes to the foundation, and the addition of bracing. |
| Remaining Recovery Needs | 81% of households reported that they had remaining needs to facilitate full shelter recovery. Of this population 79% reported that they required fixing and nails, 53% milled timber, and 22% chainsaws & accessories. |
| Preparedness | 66% of households reported that they had taken measures to ensure that their shelter was safer in the event of another crisis. |

HAP Objective 1
Response 1 May to 31 July 2015 Map & timeline

23 Shelter Cluster partners

- AAR Japan
- Act for Peace
- ADRA Vanuatu
- Butterfly Trust
- CARE International
- Caritas
- Disability Desk
- Habitat for Humanity Australia
- Habitat for Humanity New Zealand
- IOM
- Liberty for the Nation
- NDNO
- Samaritan’s Purse
- Save the Children
- The Salvation Army
- ShelterBox
- Vanuatu Christian Council
- Vanuatu Red Cross, with the support of Australian Red Cross, French Red Cross & IFCIC
- Vanuatu Society for People with Disability (VSDP)
- World Vision

Shelter Cluster Vanuatu Leads:

Please visit the Shelter Cluster Vanuatu website for more information:
NEED ANALYSIS
The humanitarian situation remains volatile with continued multiple internal displacement in addition to a prolonged emergency which has deepened existing vulnerabilities, and depleted the coping mechanisms of both IDP and host community households whereas 2.8 million people are in critical need for Shelter, CCCM and NFIs interventions.

RESPONSE
In December, 118,151 individuals received NFIs (in Hadramaut, Amanat Al Asimah, Amran, Socotra, Ibb and nine other governorates); the cluster distributed emergency shelter materials to 32,888 individuals (in Socotra, Hadramaut and four other governorates); 9,421 individuals assisted with tents (in Hadramaut, Al Maharah, Al Hudaydah, Shabwah, Aden and Marib); 2,712 individual received cash assistance for rental subsidies in Hadramaut, Taizz, Aden and Abyan.

GAPS / CHALLENGES
- Lack of funding for the cluster response plan including the winterization plan.
- Limited access to cooking fuel in the local market has increased the risks facing the affected population during the collection and consumption of firewood.
- Shortage of fuel supply and commodities in the local market has led to a huge increase in commodity prices, including lifesaving materials, and the cost of transportation.

COVERAGE AGAINST TARGETS (Individuals)

<table>
<thead>
<tr>
<th>Item</th>
<th>Assisted (Jan. - Dec. 2015)</th>
<th>Gap (Against targets set in the revised YHRP 2015)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-Food Items (Target: 1,162,528)</td>
<td>522,422</td>
<td>640,106</td>
</tr>
<tr>
<td>Emergency Shelter Kits (Target: 404,845)</td>
<td>191,561</td>
<td>213,284</td>
</tr>
<tr>
<td>Tents (Target: 105,036)</td>
<td>22,027</td>
<td>83,009</td>
</tr>
<tr>
<td>Cash assistance for rental subsidies (Target: 356,917)</td>
<td>16,637</td>
<td>340,280</td>
</tr>
</tbody>
</table>

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KEY DATES
Activation of cluster: 2009
Conflict: 26 March 2015
(Escalation of Hostilities)
Natural disasters: October – November 2015
(Cyclones Chapala and Megh)

KEY DOCUMENTS
- Shelter/CCCM/NFI Cluster Strategy
- Cluster Dashboard
- Map of Collective Centers and Settlements
- 3Ws (Who Does What Where) Map
- Map of partners presence

KEY LINKS
- Country page on ShelterCluster.org
- Country page on HumanitarianResponse.info
- Country page on Relief Web

KEY FIGURES
37
Key Cluster partners
1.2 M / 1.2 M
People in need / targeted in the revised YHRP 2015

FUNDING
Total funding required:
159.4 M

© Distribution of NFIs in Amanat AlAsimah, ZOA/NFDHR/LMMPO, 2015.
© Transportation of NFIs in Ibb, UNHCR/ACTED, 2015.